

## Message Text

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ACTION MMO-02

INFO OCT-01 AF-10 SS-15 ISO-00 SP-02 PER-01 A-01 EB-08  
IO-13 INR-10 PM-05 CA-01 /069 W  
-----102269 210759Z /14  
R 190927Z APR 78  
FM AMEMBASSY MASERU  
TO SECSTATE WASHDC 8562  
INFO AMEMBASSY GABORONE  
AMEMBASSY MBABANE

LIMITED OFFICIAL USE SECTION 1 OF 2 MASERU 0890

FROM AMBASSADOR FOR DPTY UNSECY FOR MANAGEMENT

E.O. 11652: N/A  
TAGS: OGEN, BC, WZ, LT  
SUBJECT: GORM - FY 1980

REF: STATE 63477,

1. THIS TELEGRAM IS THE RESPONSE TO THE REQUEST CONTAINED REFTEL  
PART I. IT CONTAINS THE CURRENT FY-1978 STATE PERSONNEL LEVELS,  
MY PROJECTION FOR FY -1980 OPTIMAL LEVELS (PACKAGE IV), THE  
ACTIVITY DESCRIPTION AND THE RESOURCE REQUIREMENTS.

2. FORM ZBB-1  
(1) TOTAL U.S. PERSONNEL - 5  
(2) TOTAL FSL- 3  
(3) TOTAL PERSONNEL RESOURCES AT THE MISSION  
(1 PLUS 2), I.E. THE "CURRENT LEVEL" - 8  
(4) PACKAGE IV OPTIMAL FY 1980 - 16 (10 U.S. AND 6 LOCAL)

3. FORM ZBB-2  
WORK SHEET  
ZERO BASED BUDGETING  
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FY 1980  
PERSONNEL RESOURCE WORKSHEET

( LEFT HALF OF CHART )  
FY 1978  
(CURRENT LEVELS)

(1) FUNCTION	(2) OFF	(3) AMER STAFF	(4) AMER	FSL
EXEC	1	1	1/2	
POL/LABOR		1/3 A/		
E/C	1/3 A/			
CONS		1/3 A/	1/2	
ADMIN	1	1	3	

TOTAL THIS  
PACKAGE 3 2 4

CUMULATIVE TOTAL 3 2 4

A/ IRO POSITION EMBRACES ALL THREE FUNCTIONS

(RIGHT HALF OF CHART)  
PACKAGE IV  
FY 1980

(5) FUNCTION	(6) OFF	(7) AMER STAFF	AMER	FSL
EXEC	2	1	1	
POL/LAB	1	1/2		
E/C	1/3 B/	1/2		
CONS	2/3 B/		1/2	

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ADMIN	1	3	4 1/2
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TOTAL THIS  
PACKAGE 5 5 6

CUMULATIVE TOTAL 5 5 6

B/ IRO POSITION WOULD ECOMPASS CONSULAR DUTIES AND SHARE  
E/C

4.

(1) DECISION UNIT: LESOTHO

(2) PACKAGE II OF II

(3) ACTIVITY DESCRIPTION

WE HAVE SELECTED PACKAGE IV (INCREASE) AS NECESSARY IF THIS  
EMBASSY IS SERIOUSLY TO PURSUE AGREED U.S. GOALS AND OBJECTIVES IN  
LESOTHO AND SUPPORT, SUPERVISE AND COORDINATE THE EXPANDED  
PROGRAMS ALREADY BEING CARRIED OUT AND ADDITIONAL PROGRAMS  
UNDER CONSIDERATION

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ACTION MMO-02

INFO OCT-01 ISO-00 AF-10 SS-15 SP-02 PER-01 A-01 EB-08  
IO-13 INR-10 PM-05 CA-01 /069 W  
-----119825 210759Z /14

R 190927Z APR 78  
FM AMEMBASSY MASERU  
TO SECSTATE WASHDC 8563  
INFO AMEMBASSY GABORONE  
AMEMBASSY MBABANE

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IT SHOULD BE NOTED THAT THE GOVERNMENT OF LESOTHO (GOL) HAS REQUESTED, AND THE DEPARTMENT OF STATE HAS AGREED IN PRINCIPLE, TO THE ELEVATION OF U.S. REPRESENTATION HERE TO THAT OF RESIDENT AMBASSADOR. STAFF INCREASES PROPOSED FOR FY 80 ARE DESIGNED TO PROVIDE THE MINIMUM SUPPORT NECESSARY FOR AN AMBASSADOR TO CARRY OUT BASIC RESPONSIBILITIES. THESE INCREASES ARE (A) AMBASSADOR, (B) A POLITICAL/ECONOMIC OFFICER, (C) AMBASSADOR'S PERSONAL ASSISTANT (SECRETARY), (D) GSO AND (E) A COMMUNICATOR (REQUIRED BY THE NEW AFRECON/NODAL ROLE ASSIGNED MASERU. AMBASSADORIAL NOMINATION AND ATTENDANT STAFF INCREASE IS JUSTIFIED FIRST OF ALL ON PROGRAM GROUND INCLUDING (A) INCREASE IN RESIDENT USAID OFFICERS FROM FOUR AT PRESENT TO EIGHT BY FY 79; (B) INCREASE IN USAID PROGRAM LEVELS FROM \$3 MILLION IN FY 77 TO ROUGHLY \$7 MILLION ANNUALLY NOT RPT NOT COUNTING AN APPROVED \$25 MILLION SOUTHERN PERIMETER ROAD PROJECT; (C) THE HEIGHTENED POLITICAL INTEREST IN LESOTHO AS AN OBSERVATION POST ON SOUTH AFRICA; (D) THE REFLECTION HERE OF POLITICAL TENSIONS STEMMING FROM SOUTH AFRICA'S BANTUSTAN POLICIES (TRANSKEI BORDERS LESOTHO), WITH CORRESPONDING MOBILIZATION OF WORLD OPINION IN OPPOSITION TO APARTHEID; (D) ENHANCED CULTURE/INFORMATION ACTIVITY AIMED AT NEUTRALIZING GROWING RADICAL STUDENT AND REFUGEE OPINION; AND (F) PROBLEMS RESULTING FROM HIGH LEVEL OF PEACE CORPS PRESENCE (AVERAGE OF 150 VOLUNTEERS) AND EFFORTS TO IMPLEMENT PC "NEW DIRECTIONS"

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POLICY.

IN ADDITION, INCREASE IS ESSENTIAL IN PRESENT EMBASSY REPORTING/ REPRESENTATION STAFF WHICH CONSISTS OF TWO OFFICERS: CHARGE AND IRO WHO SHARE POLITICAL, ECONOMIC, CONSULAR AND LABOR REPORTING RESPONSIBILITIES. THIS DOES NOT INCLUDE EXPANDED SELF-HELP PROGRAM (\$130,000 IN 1978 WITH REQUESTED INCREASE TO \$150,000 IN 1980) WHICH IS A VITAL TOOL OF PEOPLE-TO-PEOPLE DIPLOMACY. THE IRO CURRENTLY DEVOTES SOME 25 PERCENT OF HER TIME TO THIS FUNCTION ALONE. THE C&R INCREASE HAS BEEN DICTATED BY ESTABLISHMENT OF AFRECON AND NODAL ROLE FOR MASERU. FINALLY, GSO IS INDISPENSABLE GIVEN THE EXTRAORDINARY PROBLEMS OF PROCUREMENT (ALMOST ALL IN SOUTH AFRICA) AND LACK OF EVEN BASIC HOUSEHOLD AND AUTOMOBILE MAINTENANCE FACILITIES OR ROUTINE SUPPLIES IN MASERU. THE INCREASE IN REPORTING/REPRESENTATION STAFF FROM TWO TO FOUR IS STILL ONLY SKELETON STAFF; IF ESSENTIAL POLICY OBJECTIVES AND SUPERVISORY/ COORDINATING ROLES ARE TO BE CARRIED OUT. THE FOUR PRIMARY AGREED GOALS AND OBJECTIVES (77 STATE 295561) DEMAND THE LEVEL OF STAFF SUPPORT OUTLINED ABOVE, E.G. IT IS UNREALISTIC TO SUGGEST THAT U.S. CAN PLAY ITS PROPER ROLE IN HELPING TO MAINTAIN LESOTHO'S INDEPENDENCE AND STABILITY WHEN WE DO NOT HAVE RESIDENT AMBASSADOR. AS NOTED ABOVE, DEPARTMENT IN FEBRUARY 1978 CONCURRED IN PRINCIPLE WITH GOL REQUEST TO ELEVATE REPRESENTATION. THE PACKAGE DESCRIBED ABOVE IS DESIGNED TO IMPLEMENT THAT DECISION.

#### 5. RESOURCE REQUIREMENTS.

	FY 78	FY 79	THIS PKG.	FY 1980	CUMULATIVE
	ONLY				
OFFICERS	3	4	5		5
STAFF	2	4	5		5
FSL	4	5	6		6

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6. IMPACT ON POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES:  
IN VIEW OF THE FACT THAT WE ARE NOT RPT NOT PROPOSING A REDUCTION IN PERSONNEL LEVELS, NO IMPACT STATEMENT IS DEEMED NECESSARY. INCREASES PROJECTED UNDER PARAGRAPHS 3 AND 4 WILL ENABLE US TO CARRY OUT THE ACTIVITIES AND ACHIEVE THE GOALS AND OBJECTIVES SET FORTH IN MBABANE 0562.  
STOKES

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 19 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780170-0878  
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**Litigation History:**  
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**Office:** ACTION MMO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
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**Previous Handling Restrictions:** n/a  
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**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2920768  
**Secure:** OPEN  
**Status:** NATIVE  
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**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014